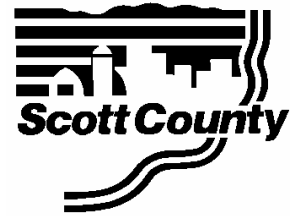


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May 11, 2004

TO: Board of Supervisors

FROM: Community Jail Alternatives & Advisory Committee (CJAAC)
C. Ray Wierson, Chairman

SUBJ: CJAAC's Recommended "Bricks and Mortar" Jail Solution

The Community Jail Alternatives and Advisory Committee met on May 5, 2004 to discuss the input received from participants attending the recent Community Jail Summit III held April 13, 2004 at the Davenport RiverCenter. Based on this input and the ensuing discussion of the CJAAC and alternative team members present, it was the *unanimous* decision that the best "bricks and mortar" jail solution of the ten options presented was Option 3c1: renovate/expand both the existing annex and the downtown jail facilities with the additional bed space expansion occurring at the downtown jail for the estimated capital cost of \$29.7 million. This will result in a total bed capacity of 380 beds (versus 500 beds in the previous 1998 proposal).

Due to the Federal Reserve Chairman's indication that interest rates will begin increasing this year and into the future, our financial consultants have developed revised debt projections on the annual debt cost impact on a \$100,000 home. The property tax impact of CJAAC's recommended jail option on a \$100,000 home is an increase of \$1.90/month. (This is a 54% reduction from the \$4.16/month impact on a \$100,000 home based on the previous 1998 proposal.)

CJAAC Jail Review Efforts

Since 1998, when an earlier referendum to replace the Scott County Jail and Annex failed, Scott County representatives have worked to develop alternative means of addressing its jail needs. The County established the Community Jail and Alternatives Advisory Committee (CJAAC), comprised of citizen and justice system representatives and charged this group with evaluating additional options to address jail needs and to manage the jail population. The County implemented a number of alternatives to incarceration including the Court Compliance Program, a Case Expediting Program, and an Electronic Monitoring Program. Although these efforts have been successful at reducing the rate of jail population growth, the County continues to experience times when its jail population exceeds its current capacity.

Since 2000, CJAAC and the County Board of Supervisors have completed two major tasks:

- CJAAC completed an extensive needs assessment and evaluation of its justice system's efficiency, including an evaluation of the physical plant of both the Jail and the Annex. The needs assessment found that the County had reduced length of stay in their facilities significantly. This increase in efficiency resulted in the finding that capacity requirements could be reduced from the earlier recommendation of 500 expandable to 600 to 425 beds. However, the needs assessment clearly documented a number of problems in the current Jail's physical plant which require action and that the populations which can easily be diverted from the Jail are, in fact, being diverted. The recommendations of this study were approved by both CJAAC and the Board of Supervisors.
- CJAAC completed a more detailed evaluation and cost-benefit analysis of four alternative programs which were identified during the needs assessment as having the potential to further reduce jail population. These programs focused on increased treatment opportunities for inmates with substance abuse treatment needs, diversion of a proportion of mentally ill individuals, development of specialized program services for the low risk offender population who failed to comply with requirements of the courts and/or other alternatives, and enhanced program services within the Jail and Annex, aimed at reducing current recidivism levels. The implementation of these programs were evaluated and determined to have the potential to further reduce capacity requirements from 425 to 375 (later rounded to 380 for jail facility solutions). The recommendations of this study were approved by both CJAAC and the Board of Supervisors.

While these efforts are commendable, they can not eliminate the current problems Scott County faces in its Jail and Annex. In summary, these are:

- The Jail is an aging, inefficient facility. It does not meet the requirements of today's codes and standards. It does not provide adequate space in which to provide even the most basic functions which must be carried out in jails. Additional space will be required to keep pace with the increases in inmate population. Although the County continues to make a commitment to maintaining the facility, portions of the building and its systems are beginning to fail.
- In spite of population management efforts, the County Jail population continues to exceed the capacity at both the Jail and the Annex. Populations held at the Annex are limited to minimum security prisoners because of the housing type and security level of the facility. As a result, the County must transport inmates to other locations. Fortunately, to this point, space has been available close to Davenport. At some point, this space will no longer be accessible at a price the County is willing to pay. When that occurs, the County will be at the mercy of the detention bed market – both in terms of price and location.

CJAAC Jail Facility Solution Recommendation

May 11, 2004

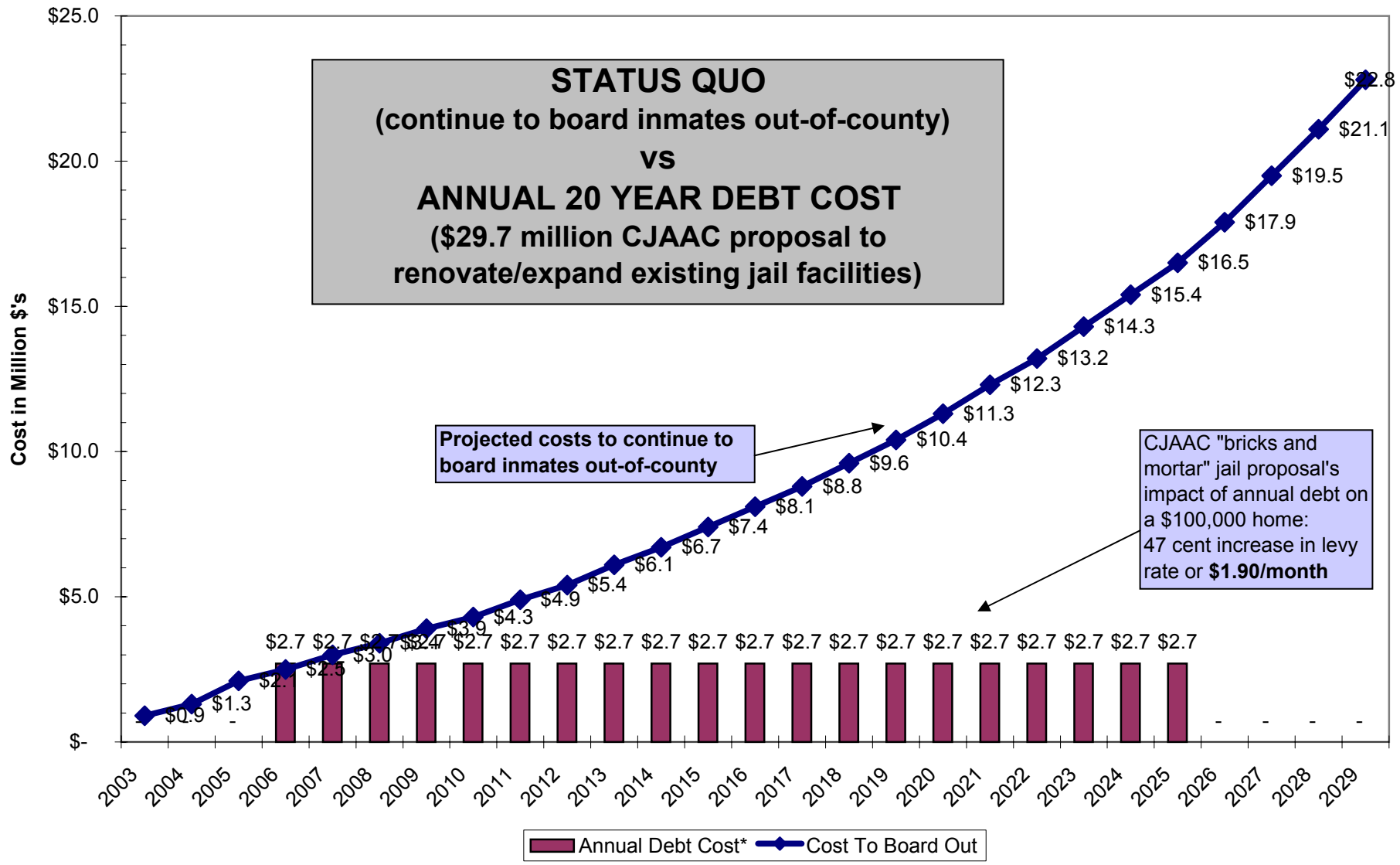
Page 3 of 3

- The structure of the Jail increases the County's level of risk in two significant ways. Because of the lack of contemporary life safety systems, the facility is more vulnerable to a variety of emergencies than it should be. Because of the inability to actively supervise the inmate population, the County is vulnerable to incidents in which both staff and inmates could be harmed.

As a result, it seems clear that the County can not continue to defer action to address the physical plant components of its jail needs. In fact, the ability to provide the recommended programs and services that can reduce jail capacity is contingent on having a place to provide the specialized programs which have been recommended.

CJAAC is pleased to present this community recommendation to the Board of Supervisors which will eliminate the existing outmoded jail capacity problem.

STATUS QUO
 (continue to board inmates out-of-county)
VS
ANNUAL 20 YEAR DEBT COST
 (\$29.7 million CJAAC proposal to
 renovate/expand existing jail facilities)



Projected costs to continue to board inmates out-of-county

CJAAC "bricks and mortar" jail proposal's impact of annual debt on a \$100,000 home: 47 cent increase in levy rate or **\$1.90/month**

■ Annual Debt Cost* ◆ Cost To Board Out